curiously undismayed. It was even contemptuous.

Value of America's entry

The submarine attack was fulfilling the most sanguine expectations and they had complete confidence in its ultimate and speedy success.

America had no army and before it could raise and train an army there would be no ships to carry it to Europe. What a joke ! Germany laughed. War is an intoxication where the judgment of man reels like a drunkard from side to side. One moment it is exhilarated without reason to a pitch of delirious joy—the next it staggers with just as little reason into the ditch of despair on the other side. German public opinion, inebriated by truthful accounts of submarine triumphs, was now enjoying a moment of rapture. In such a mood an American Declaration of War did not count.

Arrangements were carried further at the War Cabinet meeting of 4th April, where Mr. Balfour was able to report that the American Ambassador, Mr. Page, had welcomed the idea of the dispatch of the contemplated mission. It was decided that the Head of the Mission must be someone of high status, well known to the American people, and that he should be accompanied by representatives of the Admiralty, War Office, Ministries of Munitions, Food and Shipping, and by the Governor of the Bank of England. On the following day it was settled that Mr. Balfour, the Foreign Secretary, should be the Head of the Mission. It was also

decided to include representatives of British Labour in the Mission.

As to the terms of reference of this Mission, they were widely drawn to cover all negotiations with the Government of the United States about possible forms of assistance. On loth April, at the request of the